



NATIONAL HIGHWAY AUTHORITY

Procurement & Contract Administration Section
28 Mauve Area, G-9/I, Islamabad ☎ 051-9032917, 📠 051-9260419

No. 2(518)/GM(P&CA)/NHA/2022/701

30 November, 2022

Director General

Public Procurement Regulatory Authority
1st Floor FBC building near State bank,
Sector G-5/2, Islamabad

Subject: **ANNOUNCEMENT OF FINAL EVALUATION REPORT**
LOAN 4099-PAK: CENTRAL ASIA REGIONAL ECONOMIC
COOPERATION (CAREC) CORRIDOR DEVELOPMENT INVESTMENT
PROGRAM - TRANCHE II PROJECT
OCB/CAREC/T-II: CONSTRUCTION OF ADDITIONAL CARRIAGEWAY
FROM SHIKARPUR TO RAJANPUR OF N-55 (221.95 KM) UNDER
ONE PACKAGE COMPRISING FOUR LOTS
➤ **Lot-2: Kandhkot - Kashmore Section [Km 105+820 to Km**
164+600 (58.78 KM)]

Reference: ADB Standard Approved Bidding Documents and subsequent approval by ADB.

Kindly find attached herewith duly filled and signed Final Evaluation Report alongwith Evaluation Criteria (Annex-I) pertaining to the procurement of the subject work in view of the above-referred bidding document provision.

2. It is also highlighted that as per ITB 43.2 of the approved bidding document, the unsuccessful bidders may request in writing to the employer for a debriefing seeking explanations on the grounds, which their bids were not selected. The employer shall promptly respond in writing and/or in a debriefing meeting to any unsuccessful bidder who, after publication of contract award, requests a debriefing.

3. The Final Evaluation Report is forwarded for uploading on your website at the earliest, please.


(Sami-Ur-Rahman)
General Manager (P&CA)

Encl: Evaluation Report along with **Annex-I**

Copy for kind information to:

- Member (Planning), NHA, Islamabad;
- Director (Tech. to Chairman), NHA Islamabad;
- Director (P&CA)-II, NHA, Islamabad.
- Director (MIS) NHA, Islamabad- *to upload the same on NHA website as well*

EVALUATION REPORT

(As Per Rule 35 of PP Rules, 2004)

1.	Name of Procuring Agency:	National Highway Authority
2.	Method of Procurement:	Single Stage Two Envelope Procedure
3.	Title of Procurement:	Central Asia Regional Economic Cooperation (CAREC) Corridor Development Investment Program – Tranche II Project. Construction of Additional Carriageway from Shikarpur to Rajanpur of N-55 (221.95 Km) Under One Package Comprising Four Lots Lot-2: Kandhkot – Kashmore Section [Km 105+820 to Km 164+600 (58.78 KM)]
4.	Tender Inquiry No.:	<u>2(518)</u>
5.	PPRA Ref. No. (TSE):	TS448110E
6.	Date & Time of Bid Closing:	09 June, 2021 at 1030 hours local time
7.	Date & Time of Bid Opening:	09 June, 2021 at 1100 hours local time
8.	No of Bids Received:	Lot-2: Ten (10) Bids were received
9.	Criteria for Bid Evaluation:	Criteria of Bid Evaluation is attached at Annex-I
10.	Details of Bid(s) Evaluation:	As below



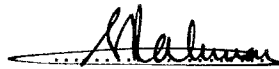
Bidder Name	Lot	Technical (if Applicable)	Financial (if Applicable)	Evaluated Cost (Rs.)	Rule/Regulation/S BD*/Policy/ Basis for Rejection / Acceptance as per Rule 35 of PP Rules, 2004.
M/s China International and Corporation Water Electric	2	Dis-qualified.	Price Bid not opened	--	The bidder failed to fulfill the requirement of Cash flow.
M/s China State Construction Engineering Corporation Ltd	2	Disqualified.	Price Bid not opened	--	The bidder failed to fulfill the requirement of Cash flow.
M/s China Civil Engineering Construction Corporation	2	Qualified	Price Bid opened	11,275,800,000	1st
M/s Zahir Khan and Brother (ZKB)	2	Qualified	Price Bid opened	11,399,239,820	2nd
M/s China Gezhouba Group Company Limited	2	Dis-qualified	Price Bid not opened	--	The bidder failed to fulfill the requirement of Cash flow.
M/s China Road and Bridge Corporation – M/s Matracon Pakistan (Pvt) Ltd (JV)	2	Qualified	Price Bid not opened	-	The lead partner of JV i.e. M/s CRBC was sanctioned by the ADB's Office of Anti-Corruption and Integrity.
SMC Joint Venture M/s Sultan Mahmood & Company – M/s Saadullah Khan & Brothers Joint Venture	2	Dis-Qualified	Price Bid not opened	-	The bidder failed to meet the requirement of Construction Experience [(i) Contract of Similar Size and Nature (EXP-1) (ii) Contraction experience in key activities (EXP-2)]
M/s China Railway No. 3 Engineering Group Co Limited; M/s Zargoan Enterprises (Pvt.) Ltd. (Joint Venture)	2	Dis-Qualified	Price Bid not opened	-	The bidder was disqualified due to following reasons: <ul style="list-style-type: none"> • Bid Rejected as per ITB 6.4 & ITB 19.4 • The bidder failed to fulfill the requirement of Cash flow.

Bidder Name	Lot	Technical (if Applicable)	Financial (if Applicable)	Evaluated Cost (Rs.)	Rule/Regulation/S BD*/Policy/ Basis for Rejection / Acceptance as per Rule 35 of PP Rules, 2004.
M/s Ningxia Communication Construction Co Ltd; M/s Nauman Construction Company (Pvt.) Ltd.; and M/s Muhammad Sajjad (Pvt.) Ltd. (JV)	2	Dis-Qualified	Price Bid not opened	-	The bidder was disqualified due to following reasons: <ul style="list-style-type: none"> • Bid Rejected as per ITB 3.1, ITB 6.4 & ITB 29.2(b) • Failed in Construction Experience in Key Activities (EXP-2) as well, due to submission of self-prepared IPCs / non-submission of compliant IPCs
M/s Zhongding International Engineering Co. Ltd, M/s Sardar Mohammad Ashraf D. Baloch (Pvt) Ltd and M/s MBC and Sons Builders and Developers (JV)	2	Dis-Qualified	Price Bid not opened	-	The bidder failed to fulfill the requirement of Cash flow.

Lowest Evaluated Bidder: M/s China Civil Engineering Construction Corporation (CCECC).

11. **Any other additional / supporting information, the procuring agency may like to share:** The project is being financed by Asian Development Bank (ADB); therefore the procurement was carried out in line with ADB's procurement guidelines. The bidding was done on Single Stage Two Envelope Procedure.

Signature:



General Manager (P&CA)
National Highway Authority
Islamabad

Official Stamp:

**Standard Bidding Documents (SBD).*



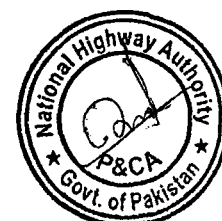
Section 3: Evaluation and Qualification Criteria

- Without Prequalification -

This Section contains all the criteria that the Employer shall use to evaluate bids and qualify Bidders. In accordance with ITB 32 and ITB 37, no other methods, criteria and factors shall be used. The Bidder shall provide all the information requested in the forms included in Section 4 (Bidding Forms).

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1. Evaluation

In addition to the criteria listed in ITB 37.2 (a)-(f), other relevant factors are as follows:

1.1 Adequacy of Technical Proposal

Evaluation of the Bidder's Technical Proposal will include an assessment of the Bidder's technical capacity to mobilize key equipment and personnel for the contract consistent with its proposal regarding work methods, scheduling, and material sourcing in sufficient detail and fully in accordance with the requirements stipulated in Section 6 (Employer's Requirements).

Non-compliance with equipment and personnel requirements described in Section 6 (Employer's Requirements) shall not normally be a ground for bid rejection and such non-compliance will be subject to clarification during bid evaluation and rectification prior to contract award.

1.2 Completion Time

An alternative Completion Time, if permitted under ITB 13.2, will be evaluated as follows:

Not Applicable.

1.3 Technical Alternatives

Technical alternatives, if permitted under ITB 13.4, will be evaluated as follows:

Not Applicable.

1.4 Specialist Subcontractors

Only the specific experience of Specialist Subcontractors for key activities specified in criterion 2.4.2 Construction Experience in Key Activities will be considered. The experience of Specialist Subcontractors in contracts of similar size and nature, and their financial resources shall not be added to those of the Bidder for purposes of qualification of the Bidder.

1.5 Quantifiable Nonconformities and Omissions

Subject to ITB 14.2 and ITB 37.2 (e), the evaluated cost of quantifiable nonconformities including omissions, is determined as follows:

"Pursuant to ITB 31.3, the cost of all quantifiable nonmaterial nonconformities shall be evaluated, including omissions in Daywork where competitively priced but excluding omission of prices in the Bill of Quantities. The Employer will make its own assessment of the cost of any nonmaterial nonconformities and omissions for the purpose of ensuring fair comparison of Bids."



1.6 Domestic Preference

If domestic preference is provided for under ITB 36.1, the following procedure shall apply:
Not Applicable.

1.7 Other Criteria

The Employer will take into account the quality of the Health and Safety COVID -19 Management Plan ("the Plan") attached to the Technical Proposal in its evaluation of the Adequacy of the Technical Proposal.

The bidder should demonstrate in the Plan the health and safety measures they will put in place on site in relation to COVID-19 prevention and controls, including but not limited to, PPE requirements, site set up, training, induction and mobilization of new personnel, equipment and plants cleaning and other hazard management measures while undertaking site work activities, site visitors health and safety protocols, as well as the approach to the monitoring and reporting of the Plan. The Plan should be fit for purpose for the particular construction works of this contract and be aligned with any relevant government regulations and guidelines on COVID-19 prevention and controls, as well as workplace safety requirements or, where relevant, with international good practice guidelines [World Health Organization, Considerations for public health and social measures in the workplace in the context of COVID-19. Geneva. Available here: <https://www.who.int/publications-detail/considerations-for-public-health-and-social-measures-in-the-workplace-in-the-context-of-covid-19>].

1.8 Multiple Contracts

Works are grouped in multiple lots and pursuant to ITB 37.4, the Employer shall evaluate and compare Bids on the basis of a lot, or a combination of lots, or as a total of lots in order to arrive at the least-cost combination for the Employer by taking into account discounts offered by Bidders in case of award of multiple lots.

- Lot – 1: Shikarpur – Kandhkot Section from Km 43+400 to Km 105+820 (62.42 Km)
- Lot – 2: Kandhkot – Kashmore Section from Km 105+820 to Km 164+600 (58.78 Km)
- Lot – 3: Kashmore – Rojhan Section from Km 164+600 to Km 213+500 (48.90 Km)
- Lot – 4: Rojhan – Rajanpur Section from Km 213+500 to Km 265+350 (51.85 Km)

If a Bidder submits several successful (lowest evaluated substantially responsive) bids, the evaluation will also include an assessment of the Bidder's capacity to meet the following aggregated requirements as presented in the bid:

- Average annual construction turnover,
- Financial resources,
- Equipment to be allocated, and
- Personnel to be fielded.



2. Qualification

2.1 Eligibility

Criteria Requirement	Compliance Requirements				Documents
	Single Entity	Joint Venture			Submission Requirements
All Partners Combined		Each Partner	One Partner		

2.1.1 Nationality

Nationality in accordance with ITB 4.2.	Must meet requirement	Must meet requirement	Must meet requirement	Not applicable	Forms ELI - 1; ELI - 2 with attachments
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2.1.2 Conflict of Interest

No conflicts of interest in accordance with ITB 4.3.	Must meet requirement	Must meet requirement	Must meet requirement	Not applicable	Letter of Technical Bid
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2.1.3 ADB Eligibility

Not having been declared ineligible by ADB, as described in ITB 4.4.	Must meet requirement	Must meet requirement	Must meet requirement	Not applicable	Letter of Technical Bid
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2.1.4 Government-Owned Entity

Bidder required to meet conditions of ITB 4.5.	Must meet requirement	Must meet requirement	Must meet requirement	Not applicable	Forms ELI - 1; ELI - 2 with attachments
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2.1.5 United Nations Eligibility

Not having been excluded by an act of compliance with a United Nations Security Council resolution in accordance with ITB 4.8.	Must meet requirement	Must meet requirement	Must meet requirement	Not applicable	Letter of Technical Bid
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2.1.6 Registration with Pakistan Engineering Council (PEC)

National Bidder must be registered with Pakistan Engineering Council (PEC) and shall have a valid registration Certificate in following category with Specialization in CE-01 & CE-02. Lot - 1 Category C-A Lot - 2 Category C-A Lot - 3 Category C-A Lot - 4 Category C-A	must meet requirement	not applicable	Local JV partner must meet requirement as per their respective JV share	must meet requirement	Forms ELI - 1; ELI - 2 with attachments
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2.2 Historical Contract Nonperformance

2.2.1 History of Nonperforming Contracts

Criteria	Compliance Requirements				Documents
Requirement	Single Entity	Joint Venture			Submission Requirements
		All Partners Combined	Each Partner	One Partner	
Nonperformance of a contract ^a did not occur as a result of contractor default since 1 st January 2014.	Must meet requirement	Must meet requirement	Must meet requirement ^b	Not Applicable	Form CON-1

^a Nonperformance, as decided by the Employer, shall include all contracts where (i) nonperformance was not challenged by the contractor, including through referral to the dispute resolution mechanism under the respective contract; and (ii) contracts that were so challenged but fully settled against the contractor. Nonperformance shall not include contracts where the Employer's decision was overruled by the dispute resolution mechanism. Nonperformance must be based on all information on fully settled disputes or litigation, i.e. dispute or litigation that has been resolved in accordance with the dispute resolution mechanism under the respective contract and where all appeal instances available to the Bidder have been exhausted.

^b This requirement also applies to contracts executed by the Bidder as JV member.

2.2.2 Suspension Based on Execution of Bid-Securing Declaration

Criteria	Compliance Requirements				Documents
Requirement	Single Entity	Joint Venture			Submission Requirements
		All Partners Combined	Each Partner	One Partner	
Not under suspension based on execution of a Bid-Securing Declaration pursuant to ITB 4.6.	Must meet requirement	Must meet requirement	Must meet requirement	Not applicable	Letter of Technical Bid

2.2.3 Pending Litigation and Arbitration

Pending litigation and arbitration criterion shall apply.

Criteria	Compliance Requirements				Documents
Requirement	Single Entity	Joint Venture			Submission Requirements
		All Partners Combined	Each Partner	One Partner	
All pending litigation and arbitration, if any, shall be treated as resolved against the Bidder and so shall in total not represent more than fifty percent (50%) of the Bidder's net worth calculated as the difference between total assets and total liabilities.	must meet requirement	not applicable	must meet requirement	Not applicable	Form CON - 1



2.3 Financial Situation

2.3.1 Historical Financial Performance

Criteria Requirement	Compliance Requirements				Documents
	Single Entity	Joint Venture			Submission Requirements
		All Partners Combined	Each Partner	One Partner	
Submission of audited financial statements or, if not required by the law of the Bidder's country, other financial statements acceptable to the Employer, for the last three (03) years (i.e. 2017, 2018, 2019 or latest) to demonstrate the current soundness of the Bidder's financial position. As a minimum, the Bidder's net worth for the last year calculated as the difference between total assets and total liabilities should be positive.	Must meet requirement	Not applicable	Must meet requirement	Not applicable	Form FIN - 1 with attachments

2.3.2 Average Annual Construction Turnover

Criteria Requirement	Compliance Requirements				Documents
	Single Entity	Joint Venture			Submission Requirements
		All Partners Combined	Each Partner	One Partner	
Minimum average annual construction turnover of following value calculated as total certified payments received for contracts in progress or completed, within the last three (03) years. for Lot - 1 US \$ 42 Million for Lot - 2 US \$ 56 Million for Lot - 3 US \$ 31 Million for Lot - 4 US \$ 35 Million	Must meet requirement	Must meet requirement	Must meet 25% of the requirement	Must meet 40% of the requirement	Form FIN - 2



2.3.3 Financial Resources

Criteria Requirement	Compliance Requirements			Documents	
	Single Entity	Joint Venture		Submission Requirements	
		All Partners Combined	Each Partner	One Partner	
For Single Entities The Bidder must demonstrate that its financial resources defined in FIN - 3, less its financial obligations for its current contract commitments defined in FIN - 4, meet or exceed the total requirement of the following lots: for Lot - 1 US \$ 07 Million for Lot - 2 US \$ 10 Million for Lot - 3 US \$ 06 Million for Lot - 4 US \$ 06 Million	Must meet requirement	Not applicable	Not applicable	Not applicable	Form FIN - 3 and Form FIN - 4
For Joint Ventures One partner must demonstrate that its financial resources defined in FIN - 3, less its financial obligations for its own current contract commitments defined in FIN - 4, meet or exceed its required share from the total requirement for the Subject Contract of the following lots: for Lot - 1 US \$ 2.8 Million for Lot - 2 US \$ 4.0 Million for Lot - 3 US \$ 2.4 Million for Lot - 4 US \$ 2.4 Million AND	Not applicable	Not applicable	Not applicable	Must meet requirement	Form FIN - 3 and Form FIN - 4
(1) Each partner must demonstrate that its financial resources defined in FIN - 3, less its financial obligations for its own current contract commitments defined in FIN - 4, meet or exceed its required share from the total requirement for the Subject Contract of the following lots: for Lot - 1 US \$ 1.75 Million for Lot - 2 US \$ 2.50 Million for Lot - 3 US \$ 1.50 Million for Lot - 4 US \$ 1.50 Million AND	Not applicable	Not applicable	Must meet requirement	Not applicable	Form FIN - 3 and Form FIN - 4
(2) The Joint Venture must demonstrate that the combined financial resources of all partners defined in FIN-3, less all the partners' total financial obligations for the current contract commitments defined in FIN-4, meet or exceed the total requirement for the Subject Contract of the following lots: for Lot - 1 US \$ 07 Million for Lot - 2 US \$ 10 Million for Lot - 3 US \$ 06 Million for Lot - 4 US \$ 06 Million	Not applicable	Must meet requirement	Not applicable	Not applicable	Form FIN - 3 and Form FIN - 4



2.4 Construction Experience

2.4.1 Contracts of Similar Size and Nature

Criteria Requirement	Compliance Requirements			Documents	
	Single Entity	Joint Venture		Submission Requirements	
All Partners Combined		Each Partner	One Partner		
Participation as a contractor, Joint Venture partner, or Subcontractor, in at least one contract that has been successfully or substantially completed within the last seven (07) years and that is similar to the proposed works, where the value of the Bidder's participation exceeds amounts mentioned below. The similarity of the Bidder's participation shall be based on : <ol style="list-style-type: none"> 1. the physical size 2. nature of works 3. complexity, methods 4. technology or 5. other characteristics as described in Section 6, Employer's Requirements. for Lot – 1 US \$ 39 Million for Lot – 2 US \$ 53 Million for Lot – 3 US \$ 29 Million for Lot – 4 US \$ 33 Million	Must meet requirement	Not applicable	Not applicable	Must meet requirement	Form EXP - 1



2.4.2 Construction Experience in Key Activities

May be complied with by the Bidder or by Specialist Subcontractor. If Specialist Subcontractors are proposed by the Bidder for key activities, each Specialist Subcontract must have experience in related key activity as a single entity.

If the key activity is to be undertaken by a Specialist Subcontractor, the Employer shall require evidence of the subcontracting agreement from the Bidder.

Criteria Requirement	Compliance Requirements		Documents
	Single Entity or Its Specialist Subcontractors	Joint Venture or Its Specialist Subcontractors	Submission Requirements
For the above or other contracts executed during the period stipulated in 2.4.1, a minimum construction experience is required in the following key activities:	Must meet requirement	Must meet requirement	Form EXP - 2
LOT - 1			
Embankment 656,000 Cu.m/ in any one year			
Sub-Base / Base Course 275,000 Cu.m/ in any one year			
Asphaltic Concrete Pavement 18,100 Cu.m/ in any one year			
Concrete (for bridges) 63,000 Cu.m/ in any one year			
LOT - 2			
Embankment 1,510,400 Cu.m/ in any one year			
Sub-Base / Base Course 267,300 Cu.m/ in any one year			
Asphaltic Concrete Pavement 18,500 Cu.m/ in any one year			
Concrete (for bridges) 137,100 Cu.m/ in any one year			
LOT - 3			
Embankment 132,600 Cu.m/ in any one year			
Sub-Base / Base Course 145,800 Cu.m/ in any one year			
Asphaltic Concrete Pavement 47,600 Cu.m/ in any one year			
Concrete (for bridges) 30,500 Cu.m/ in any one year			
LOT - 4			
Embankment 223,500 Cu.m/ in any one year			
Sub-Base / Base Course 175,800 Cu.m/ in any one year			
Asphaltic Concrete Pavement 60,600 Cu.m/ in any one year			
Concrete (for bridges) 32,000 Cu.m/ in any one year			

